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GOALS FOR STATE GOVERNMENT
January 1971 to January 1972

Office of State Planning
And Development

Harrisburg December 1971

INTRODUCTION

This paper represents an attempt to categorize the goals, directions and intentions of the Administration as they have been expressed in speeches and statements by Governor Shapp and his Cabinet members since January, 1971. These statements have been categorized according to the goals, categories and sub-categories of the Planning, Programming and Budgeting System for 1971-72. Some minor changes to the PPBS format were made when we felt that these changes would be more consistent with the overall intent of the statements. Expression of the statements themselves have been kept as close to the original as possible.

There are two main divisions to the paper. First, are the GENERAL DIRECTION AND SUPPORT GOALS FOR STATE GOVERNMENT. These goals will contribute to each of the FUNCTIONAL GOALS in the second division by affecting the administration and delivery of services and money through State programs. Second, are the FUNCTIONAL GOALS FOR STATE GOVERNMENT. These relate to areas in which the state provides or could provide direct service to its citizens.

As an aid to understanding the composition of goals, each Support and Functional Goal is preceded by a schematic diagram of its Component Goals and Contributing Categories. Where necessary, goal or category boxes are followed by a brief explanatory statement. It is hoped that by presenting the overall arrangement of a goal that the relationship of the Contributing Categories to the goal will be more easily understood.

In no way, however, should this paper be taken for more than it is -- a tentative and limited expression of Commonwealth goals since 1971. It is limited because of the limited data base from which it was produced. A new administration will, understandably, concern itself with those aspects of government which it hopes to change or which it feels are priority areas. Programs in other, less publicized, areas, will continue, however, and what these programs hope to accomplish are no less goals than are those which receive the greatest publicity. Also, because each part of our complex system is related in some way, planned and un-planned changes may affect all the elements of the system. In such a system, to arrive at a complete and final statement of all goals presents such difficulty as to be virtually impossible. Moreover, such an exercise would, in the end, be unrealistic. For, given our system of government where control of the social and economic systems is not focused in one sector let alone one office of government, goals should remain flexible, sometimes contradictory and open to change. A complete and final statement of goals would only limit unrealistically the alternatives available to the decision maker.

It is our hope that this paper will be an aid not only in the planning process but also to the decision maker.

Robert Benko
Robert Diethorn

IMPROVE THE ADMINISTRATION
OF STATE GOVERNMENT

Establish Fiscal
Stability and
Accountability

Allocate Resources
Using Evaluation
and Management
Control Techniques

Reform
Tax
Laws

Strengthen
Representative
Government

PROTECTION OF
PERSONS AND
PROPERTY

HEALTH-PHYSICAL
AND MENTAL
WELL-BEING

INTELLECTUAL
DEVELOPMENT
AND EDUCATION

ECONOMIC
DEVELOPMENT
AND INCOME
MAINTENANCE

IMPROVE
TRANSPORTATION
AND COMMUNICATION
SYSTEMS

SOCIAL
DEVELOPMENT

RECREATION
AND CULTURAL
ENRICHMENT

IMPROVE THE ADMINISTRATION
OF STATE GOVERNMENT

Make government more efficient,
equitable and beneficial
to the citizen

Establish Fiscal
Stability and
Accountability

Make revenues and
budget programs
comparable

Clarify public
policy

Allocate Resources
Using Management
Control Techniques

Use planning and
program evaluation
to aid decision
making

Reform
Tax
Laws

Establish
total equity
in tax laws

Encourage
economic
development

Strengthen
Representative
Government

Strengthen
the legislature

GENERAL DIRECTION AND SUPPORT GOALS
FOR STATE GOVERNMENT

PRIMARY GOAL

Improve the Administration
of State Government

Streamline government services, introduce substantial economies, and put the Operation of state government on a business-like basis. This will be accomplished through the application of proven business techniques and by improving the delivery of government services to the consumer.

COMPONENT GOALS

Establish Fiscal Stability
and Accountability

Restore public confidence in state fiscal integrity and accountability:

1. Propose revenue and budget programs which are compatible,
2. Present tax and revenue measures in the legislature before spending programs,
3. Make government more accountable to the public for results and for solutions to problems,
4. Consolidate authority for programs to provide clear responsibility for effectiveness and efficiency,
5. Eliminate structures, laws, and criteria which make human service policy difficult to interpret,
6. Make delivery of services more responsive to the needs of the people.

Allocate Resources Using Evaluation
and Management Control Techniques

Adopt business principles to the allocation of resources:

1. Recognize fiscal limitations to meet needs and demands,
2. The ratio of services to administrative costs must show an improvement in services and the expense of administration,
3. Establish a pre-audit of governmental expenditures by the State Treasurer to ensure the most economic use of tax-payer dollars,
4. Evaluate existing programs and services so that non-productive programs can be discarded,
5. Streamline and re-organize the departments of state government,
6. Eliminate unneeded jobs in state agencies,
7. Make state government more accessible to local communities by regionalizing state offices,
8. Establish Office of State Planning and Development to develop a State Investment Plan, provide information and direction for executive and legislative action, and work with State agencies to relate their independent planning with overall State planning objectives,

9. Reorganize and coordinate the use of the State's computer system.

Reform Tax Laws

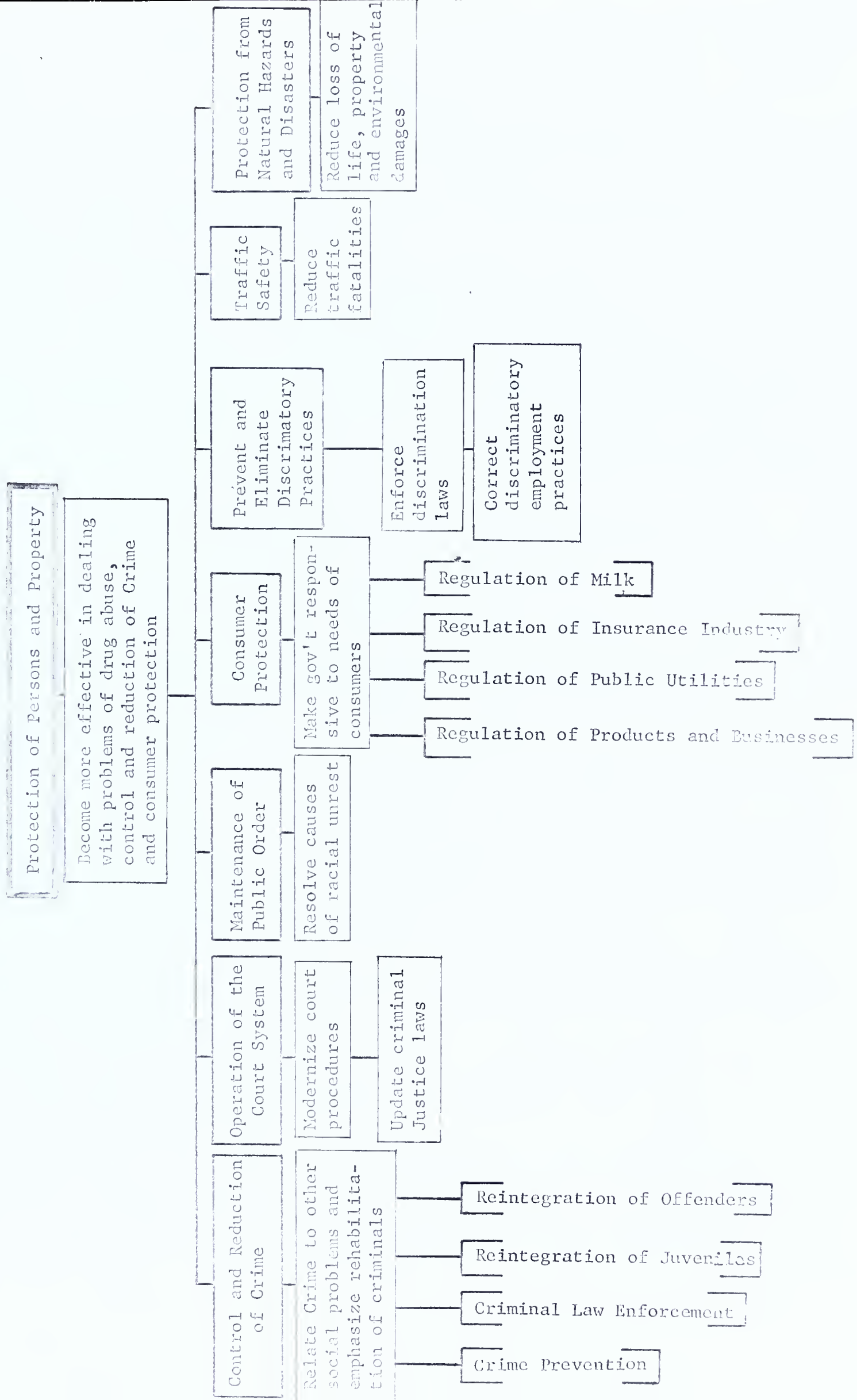
Chart a program for total equity in the tax laws of the Commonwealth providing relief for business and industry as well as for individuals:

1. Establish Statewide and local taxes based on the "ability-to-pay" concept, relief for those least able to pay; increased burden for those most able to pay,
2. Provide tax reform through a graduated State income tax and by altering the State Sales tax and local taxes,
3. Change the State Constitution to modify the uniformity clause and permit a graduated income tax structure by 1973,
4. Reform local taxes by abolishing local privilege taxes, wage taxes, occupation taxes, and head taxes throughout the State over the next several years,
5. Replace local "nuisance" taxes with an income tax added to the State income tax and then rebated to the local governments,
6. Reform local property taxes,
7. Provide legislation which would hold down local property taxes especially those used for the support of education,
8. Provide property tax relief for low and moderate income citizens over 65, widowed home owners, and the disabled,
9. Provide for business tax relief especially that aimed at improving the business climate for heavy industry and employment,
10. Establish a tax structure which encourages industrial investment.

Strengthen Representative Government

Make the legislature stronger and more effective:

1. Provide for larger and more qualified legislative staffs so that the legislature can deal with the governor on equal terms, and better represent the views of their constituents,
2. Terminate the practice of absentee voting.



FUNCTIONAL GOALS FOR
STATE GOVERNMENT

FUNCTIONAL GOAL

Protection of Persons
and Property

State government must become more effective in dealing with problems of drug abuse, control and reduction of crime, and consumer protection. This will be accomplished through the initiation of an effective drug abuse and control program, greater enforcement of laws protecting individuals and consumers, and the declaration and enforcement of rights of all citizens of the Commonwealth.

COMPONENT GOALS

Control and Reduction
of Crime

Control and reduction of crime must be based on an understanding of the relationship of crime to other social problems such as broken homes, lack of opportunity and poor quality of education.

CONTRIBUTING CATEGORIES

Crime Prevention

1. Reduce the availability of drugs by increasing the penalties against drug suppliers,
2. Provide rehabilitation and hospital care for drug and alcohol addicts through programs to establish state treatment facilities, halfway houses, and methadone clinics,
3. Establish an educational program especially in schools on the dangers of drug abuse,
4. Encourage the formation of local citizen's committee on drug abuse to identify the extent of the community drug problem, inform the community, and mobilize support,
5. Improve and coordinate measures to deal with alcoholism,
6. Effect a statewide operation against crime,
7. Improve the criminal detection system while maintaining individual liberties,
8. Emphasize the reduction of urban poverty to help combat crime,
9. Reduce teenage gang-killings by reducing social conflict, neighborhood breakdown, and joblessness,
10. Enforce laws which provide for the elimination of areas demonstrating an immediate threat to the public safety, health, and morals,

11. Accelerate efforts against organized crime,
12. Revise the penal code to make certain kinds of gambling-such as the operation of a number racket - a felony,
13. Revise the Corrupt Organizations Act to include loan-sharking and felony gambling.

Criminal Law Enforcement

1. Apprehend and impose stiff penalties on illegal drug suppliers and wholesalers,
2. Coordinate drug control activities on an interstate basis,
3. Establish a statewide grand jury to investigate crime and drug use,
4. Enact a witness immunity law,
5. Increase the quality and quantity of state and local law enforcement personnel,
6. Establish minimum statewide police standards,
7. Make police training compulsory and uniform,
8. Revise upward the pay scale for criminal justice personnel,
9. Encourage regional consolidation of police services, not the consolidation of police departments,
10. Encourage cooperation among police agencies through the use of a central computer system,
11. Provide equipment, communications, and consultant services for local law enforcement agencies.

Reintegration of Juvenile Delinquents

1. Promote cooperation between police and school officials in handling juvenile problems,
2. Promote the development of programs and facilities which allow the separation of untried and youthful inmates from convicted and hardened inmates,
3. Offer increased supervision and service in probation systems.

Reintegration of Offenders

1. Adopt modern penology methods aimed at rehabilitating the criminal and insure that all prisoners are treated with the dignity ascribed to human beings,
2. Reduce recidivism through diagnostic classification programs in all penal institutions,
3. Inmates committing victimless crimes should be separated from others,
4. Encourage the hiring of Black guards for State correctional institutions,
5. Employ ex-offenders in prisons,
6. Move correctional facilities closer to the offenders' community,
7. Make the probation system more effective,
8. Develop community based programs and facilities to assist the reintegration of parolees and probationers into the community,
9. Adapt the conditions for parole to the individual offender,
10. Improve the effectiveness of probation and parole by more intensive and specialized supervision.

Improve the Operation of the Court System

Provide equal service for all in the field of justice through reform of the court system:

1. Update state laws with reference to criminal justice,
2. Reform or replace the bail system,
3. Encourage probation and other alternatives to prison confinement,
4. Prohibit legalized wiretapping and evesdropping,
5. End the death penalty,
6. Provide money to compensate victims of violent crimes,
7. Eliminate the present grand jury system,
8. Standardize sentencing of offenders within and between counties,
9. Authorize regular investigative grand juries,
10. Amend the State Constitution to permit a verdict by no less than 5/6 of the jury in civil law proceedings to cut down the backlog of civil cases.

Maintenance of Public Order

Insure the safety of persons and property from disaster and civil disorder:

1. Investigate and resolve the causes of racial unrest through the initiation of "town meetings" or hearings with Blacks and representative of state government,
2. Utilize the National Guard to improve community relations and preserve order,
3. Involve units of the National Guard in community related programs.

Consumer Protection

Make the operations of government more relevant to the people and their problems by providing for the representation of the public interest in all matters before administrative, legislative and judicial bodies. Insure through the actions of government that all citizens are treated fairly in the market place:

1. Create a Department of Consumer Affairs to bring together all consumer oriented agencies -- Insurance Department, Consumer Protection Bureau, Public Utility Commission, and Milk Marketing Control Board,
2. Investigate state regulatory agencies and boards to protect the interests of the consumer,
3. Appoint to government positions persons who are sympathetic to consumers.

CONTRIBUTING CATEGORIES

Regulation of Consumer Products and Promotion of Fair Business Practices

1. Establish a new liquidation and rehabilitation law to permit more effective resolution of problems caused by insolvent or delinquent companies,

2. Revise Goods and Services Installment Act of 1966 to conform with the Federal Truth In Lending Law,
3. Amend non-profit corporation law to eliminate the requirement that the majority of the members of a medical service corporation be members of the medical profession,
4. Enact legislation which empowers the State to regulate medical rates,
5. Establish a Consumer advisory council to Philadelphia Blue Cross to oversee cost controls,
6. Include consumers as members of the Boards of Directors of Blue Cross and have them report to a Special Consumer Advisory Group,
7. Improve consumer protection by prosecuting companies which misrepresent products,
8. Provide resources to help consumers recover losses from fraud,
9. Vigorously enforce laws governing meat-packing and process houses,
10. Abolish agencies of government which have become defenders of the industries they are to regulate.

[Regulation of Public Utilities]

1. Make the Public Utility Commission more responsive to the needs of the consumer,
2. Provide consumers with a greater role in utility rate setting and operations,
3. Establish public control over the selection of sites for new electric power plants,
4. Protect the territorial rights of rural electric companies from large independent power combines,
5. Keep rural electric cooperatives free from control by the Public Utility Commission,
6. Urge the Federal Government to lease Federally licensed dam sites to rural electric cooperatives and municipally owned utilities.

[Regulation of Insurance Industry]

1. Make insurance protection available to all people at the lowest possible cost without unreasonable or arbitrary cancellations or refusal to renew, while at the same time providing for prosperity and vigorous competition for the insurance industry,
2. Revise all insurance laws in order to establish more clearly the rights and obligations of all parties,
3. Base approval of rate increases for insurance companies on how well the company serves the consumer,
4. Make deductibles mandatory on all personal line coverages,
5. Provide no-fault automobile insurance,
6. Promote the use of pre-paid, group practice health insurance,
7. Reduce the cost of hospital care by expanding health insurance programs to cover out-patient and in-office procedures and preventive physical examinations,
8. Establish legislation which provides for essential insurance coverage not available in the voluntary insurance market,
9. Provide legislation licensing insurance adjusters and appraisers and setting training standards,
10. Educate the consumer about insurance matters and include consumers on advisory commissions.

[Regulation of Milk]

1. Revise the milk regulation practices of the Commonwealth,

2. Standardize milk sanitation codes within multi-state regions,
3. Appoint consumer oriented individuals to the Milk Marketing Control Board.

Prevention and Eliminate Discriminatory Practices

Insure through the powers of government that all persons are treated equally by eliminating or regulating those practices which discriminate unfairly against color, religion, sex, age, or cultural heritage.

1. Encourage integration through the strict enforcement of legislation prohibiting exclusionary zoning,
2. Implement procedures to insure access of low and moderate-income families to all communities,
3. Insure that Commonwealth employment standards are not discriminatory,
4. Recruit and train to correct present imbalances due to discriminatory hiring standards,
5. Prohibit any denial or abridgement of rights because of sex,
6. Insure hiring of more women and minority groups members in State agencies, and encourage opening of more professional positions in government and private enterprise to women,
7. Encourage expression of ethnic cultural heritage.

Promote Traffic Safety

Reduce traffic fatalities through:

1. Aggressive patrolling and written warning program,
2. Additional driver training courses and equipment,
3. Additional traffic emergency vehicles, police vehicles, radio communications equipment, ambulances, and police training courses.

Protection From Natural Hazards and Disasters

Reduce the loss of life, property, and environmental damage due to natural causes:

1. Promote the Federal Flood-Insurance program as a means of protecting communities as well as stimulating local land use controls,
2. Achieve a reduction in the number of forest fires through education, surveillance, and suppression,
3. Prevent environmental damage due to gypsy moth infestation through the use of chemical treatment and research and implementation of biological methods.

HEALTH - PHYSICAL AND
MENTAL WELL - BEING

Achieve a comprehensive,
efficient, and effective
health care system

Physical Health
Treatment

Establish a comprehensive
pre-paid medical services
program with emphasis
on prevention

Mental Health
Treatment

Provide community-
based treatment
and rehabilitation
centers

Protection From
Health Hazards

Increase effectiveness
in identifying and
treating environmental
health problems

Radiological Health

Occupational Health and Safety

Community Environmental Management

Water Supply and Quality Management

FUNCTIONAL GOAL

Health - Physical and Mental Well-Being

Improve and expand the health care system in Pennsylvania and bring the cost of medical care under control. This will be accomplished by establishing a comprehensive health delivery system, by developing alternatives to hospital care, and by encouraging preventative over curative medicine:

1. Extend health facilities throughout the State so that all citizens are within immediate distance of medical assistance,
2. Improve the quality of health care by solving the specific problems of:
 - (1) hospitals with unsuitable bed capacity and unsafe facilities,
 - (2) shortage of out-patient facilities, nursing homes, community health centers, and extended care facilities in both urban care and rural areas,
3. Develop coordinated health systems to improve rural health services,
4. Encourage the development of group practices and health maintenance organizations in rural areas,
5. Investigate alternative methods of payment for health care best suited to rural areas,
6. Expand the program of health services to migrant farm workers to include all the rural poor,
7. Encourage health professionals to locate in less populated areas of the State where health services are scarce,
8. Utilize new sources of medical manpower to bring medical personnel to rural areas,
9. Establish county health departments and increase county subsidy allotment as a means of improving health care services,
10. Combine professional services and consumer needs to achieve the best possible health care,
11. Lower the cost of medical care by developing alternatives to hospitalization; i.e., ambulatory facilities, self-care and home-care capacities,
12. Expand out-patient health care services to include preventive care, diagnosis, treatment and rehabilitation, and establish night clinics or neighborhood health centers,
13. Upgrade emergency health services through the development of a realistic organized system of pre-hospital care,
14. Promote the formation of units capable of delivering health services to those sick at home,
15. Establish state control over hospital management if costs are not voluntarily controlled,
16. Establish State health care authority to help construct hospitals and study costs,
17. Broaden the field of para-medical professionals.

COMPONENT GOALS

Physical Health Treatment

Insure that comprehensive medical services are available to all citizens in need of physical health treatment in order to return them to an optimal level of functioning. Develop and encourage the administrative and medical means of

preventing or reducing the incidence of physical health problems:

1. Provide and evaluate a program of prepaid health insurance for all, regardless of income level,
2. Develop comprehensive services for the handicapped and disabled,
3. Help counties finance day centers for the physically handicapped,
4. Establish a women's commission to study and recommend changes to the state's abortion laws.

Control, Treatment and Management
of Mental Disability

Provide services to all people with a ~~program~~ mental disability through a comprehensive program of care available in their own communities, and whenever possible, while in their own homes.

1. Provide community care for mentally ill patients so that they may be close to their own families,
2. Combine the administration of public health and community mental health services,
3. Insure a full range of opportunities for all retarded children in treatment, care, and education,
4. Change the present system of mental "warehousing" institutions to small, modular, community based units in order to permit use of community resources and natural community surroundings,

Protection from
Health Hazards

Eliminate or reduce contaminants or conditions in the physical environment which pose a health hazard:

1. Engage the assistance of physicians in solving ecological-environmental problems.

CONTRIBUTING CATEGORIES

Water Supply and Water
Quality Management

1. Encourage the establishment of a national water quality management and water pollution system,
2. Encourage the creation of regional water and waste management authorities responsible for water supply planning and quality management,
3. Enact legislation to curb the use of environmentally damaging detergents.

Community Environmental
Management

1. Expand, upgrade, and increase the base salary of health and safety inspectors,
2. Adopt massive recycling as a circular solution to Pennsylvania's pollution problems,
3. Prohibit the depositing of garbage in abandoned strip mines,
4. Establish the Governor's Food Industry Advisory Committee in order

to improve the nutritional value of food, seek a more efficient distribution of foods, provide information to improve diets and eating habits, and increase consumer protection.

Occupational Health and
Safety

1. Streamline definitions, standards and benefits of the State's Occupational Disease Program,
2. Emphasize upgrading workmen's compensation, unemployment compensation, and occupational health and safety programs,
3. Raise the level of Commonwealth Safety and health standards to comply with the Federal Williams - Stiger Occupational Health and Safety Act of 1970,
4. Establish a data system on the nature and causes of on the job accidents,
5. Improve job safety and occupational health of those working in and around coal mines,

Radiological Health

1. Review applications for nuclear power reactors in order to avoid the construction of "breeder" plants.

INTELLECTUAL DEVELOPMENT
AND EDUCATION

Provide an educational system
which permits maximum indi-
vidual intellectual development

General Instruction and
Compensatory Programs

Provide a learning
system correspond-
ing to the needs of
society

Special
Education

Relate education
to child's devel-
opment potential

Vocational
Education

Make curricula
relevant to the
needs of
employers

Higher
Education

Control and
coordinate
the growth of
higher education

Expand student
service and
guidance
programs

FUNCTIONAL GOAL

Intellectual Development and Education

Provide a system of learning experiences and opportunities that will permit each individual to achieve his maximum potential intellectual development and contribute to his economic and social self-sufficiency:

1. Make education more humanizing and schools and colleges increasingly lively places,
2. Emphasize education of people rather than construction of facilities,
3. Initiate a major study of the public school system,
4. Develop a method to justify new educational programs before implementation,
5. Limit the overall cost of education,
6. Improve communication with the public, and citizen participation in the education process,
7. Develop a Statewide data system for education,
8. Insure educational opportunity to any one who has the ability and desire to learn, regardless of background.

COMPONENT GOALS

General Instruction and Compensatory Programs

Provide a system of learning that will assist each child to develop the basic skills, attitudes, abilities and values needed to function effectively in society. It is essential that the system be evaluated objectively according to pre-determined goals and established guidelines. State aid to education should relate to the actual cost of achieving these goals:

1. Compute state aid to education on a cost-per-pupil basis instead of on local real-estate valuations,
2. Examine educational programs with regard to the child's cultural background,
3. Involve parents to a greater extent in determining goals for education,
4. Encourage education in the arts in all public schools.

Special Education

Insure that all exceptional children receive an education equal to their development potential:

1. Insure full opportunity of education to retarded children,
2. Integrate the retarded more fully into the activities of the school,
3. Provide for educational tuition for retarded and socially and emotionally disturbed children,
4. The three regional resource centers for the retarded should be centrally coordinated and their programs enlarged.

Vocational Education

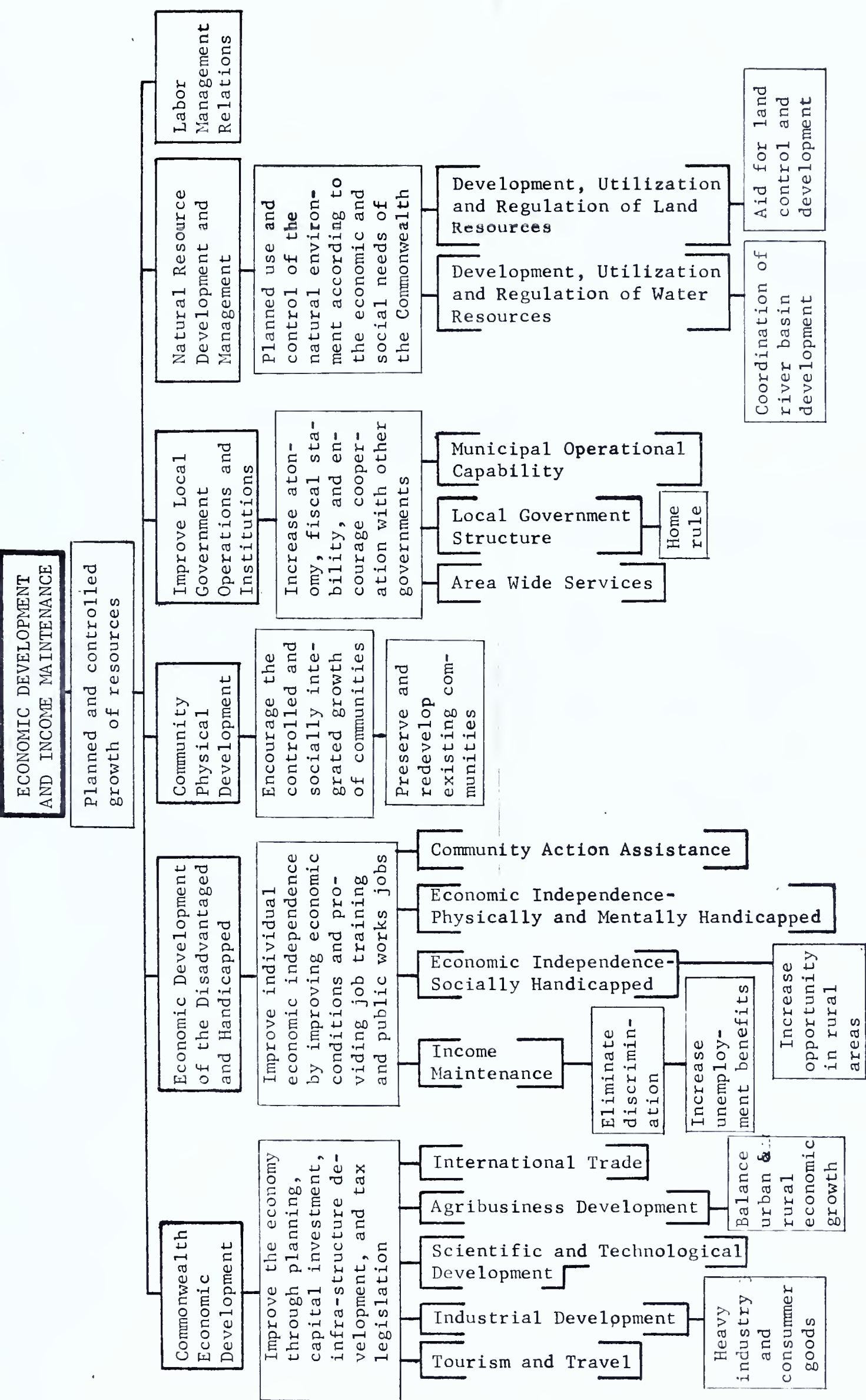
Provide vocational and occupational training or retraining for all citizens. Vocational education should be suited to the needs, interests and abilities of the individual and realistic in light of actual or anticipated opportunities for gainful employment:

1. Provide more vocational and technical training to provide skilled manpower for new industry,
2. Provide realistic training for the unemployed, underemployed and unskilled,
3. Provide the opportunity for all high school students to continue their education should they desire,
4. Increase emphasis on adult education, especially reading.

Higher Education

Provide the opportunity for the continuing education of all persons who can benefit from and have the motivation for advanced intellectual development. There should be efficiency in the allocation and use of resources for higher education. This will be accomplished through greater planning and coordination of curricula, services and facilities among and within Pennsylvania's institutions of higher learning:

1. Establish greater control over the growth of institutions of higher learning,
2. Slow down the rate of growth of public support because of scarce financial resources and growing competition for funds,
3. Encourage cooperation between institutions of higher learning so that buildings and programs are not unnecessarily duplicated,
4. Encourage experiments in "external degree programs" like the "open university,"
5. Emphasize the growth of community colleges rather than state owned or state related institutions,
6. Absorb private institutions in fiscal trouble,
7. Require college teachers to produce more credit hours,
8. Decrease the emphasis on new production technology at agriculture colleges and research centers,
9. Expand student teaching beyond just one year,
10. Provide better information concerning the supply and demand for teachers and other occupations,
11. Encourage representation of students on governing boards of all state colleges and state related universities.
12. Develop a Student Loan Guaranty Program to provide loans to students for college and trade and vocational schools,
13. Develop a Program to Advance Veterans' Education to help veterans get into college.



FUNCTIONAL GOAL

Economic Development and Income Maintenance

Develop plans, programs, and controls to encourage realistic growth and development of the State's human and natural resources for the benefit of all citizens. This will be accomplished by promoting economic, especially industrial, growth to provide jobs and income that will enable citizens to obtain by themselves and through their governments a salubrious social and natural environment.

COMPONENT GOALS

Commonwealth Economic Development

Improve the business/industrial climate and economy of the State:

1. Develop an integrated plan and programs for economic development in the State for the next 20 years through the Office of State Planning and Development,
2. Provide a tax climate which will aid the growth of business and industry,
3. Recognize the importance of education as a prerequisite for skilled labor force,
4. Provide improved health facilities to accommodate the needs of an expanding labor force in a growing economy.

CONTRIBUTING CATEGORIES

Tourism and Travel Development

1. Aid tourist travel promotion,
2. Help regional travel and tourist agencies assume a larger share of advertising and promotion,
3. Aid private campground owners by limiting overflow camping in State Parks.

Industrial Development

1. Encourage capital investment in the construction of new and expanded industry by increasing the availability of low-interest loans through the Pennsylvania Industrial Development Authority program,
2. Encourage heavy industry and the production of consumer goods,
3. Encourage the development of an industrialized housing industry in the state and stimulate its growth by enacting a statewide industrialized housing code,
4. Provide better air and land transportation,
5. Improve the network of access roads to take advantage of the interstate expressway system for industrial growth,
6. Improve industrial power supplies and provide for necessary utilities, especially gas, for industrial growth,

7. Establish public control over the supply of natural gas in order to restrict its unnecessary use for residential areas and allow its greater use for industry.

Scientific and Tecnological
Development

1. Promote the use of new production facilities and new marketing and manufacturing techniques,
2. Develop new methods of mechanization to increase the production rates of Pennsylvania mushrooms.

International Trade

1. Seek to limit the growth of Steel imports to 2.5 percent per year.

Agribusiness Development

1. Pursue a policy which creates a balance between rural and urban economic growth,
2. Make money available to rural industry at the same rate and terms as big business,
3. Encourage new jobs through the provision of low interest loans by the Pennsylvania Industrial Development Authority for agricultural industries,
4. Improve the net financial return on faming,
5. Prices received on for farm commodities must be brought in line with prices paid for production imputs,
6. Provide funds to refinance family farmers, rural businesses and services for rural people,
7. Provide taxation and commodity price safeguard to insure success of the family farm,
8. Encourage the federal government to control surplus grain to bolster sagging prices,
9. Insure that agricultural property taxes will be based on farm values, not on commercial values,
10. Encourage investment in the rural health system, education, utilities, and mass-transit.

Economic Development of the
Disadvantaged and Handicapped

Increase the economic independence of all citizens by providing increased employment opportunities through job training, education and the creation of jobs. A basic goal will be to eliminate welfare due to economic conditions which cause unemployment and underemployment.

CONTRIBUTING CATEGORIES

Income Maintenance

1. Protect and create jobs by providing low interest loans to private businesses,
2. Eliminate unemployment and underemployment due to discrimination and bureaucratic regulations,

3. Increase unemployment compensation to protect workers from the long-range consequences of unemployment.

Achieving Economic Independence -
Socially Handicapped

1. Provide educational programs to help the rural and urban poor, for example, special admission opportunities for college, transitional program to reduce cultural shock when disadvantaged students enter a college, and tutorial programs,
2. Develop public work programs to provide jobs,
3. Provide job alternatives in rural areas to reduce migration to cities,
4. Encourage economic development of rural areas as the key to the poverty problem by (1) creating new industries and jobs, (2) building new communities and expanding existing ones, (3) locating power plants and highways in rural areas and (4) studying rural land use and zoning,
5. Improve farm income by insuring full parity of income for family farmers,
6. Encourage development of a national growth and settlement policy to discourage out-migration from rural areas.

Achieving Economic Independence -
Physically and Mentally Handicapped

1. Provide new employment opportunities for handicapped through training programs, private enterprise, and state civil service jobs.

Community Action Assistance

1. Provide job and recreation programs to help relieve summer tension in urban areas.

Community Physical Development

Encourage the controlled and efficient growth of local communities through the provision of technical and financial assistance, the establishment of new zoning and building regulations, the rehabilitation of existing housing and the creation of new low income housing, and the development of new financial resources and planning.

1. Create a housing council to examine new and innovative means to build better housing at a reasonable cost,
2. Modernize housing codes and encourage new towns in order to stimulate industrialized housing,
3. Encourage the provision of more low and moderate income housing by financing middle income and multi-family units through the Pennsylvania Housing Agency,
4. Provide new sources of mortgage money which will assist low income families to become home owners,
5. Develop housing which can be constructed with a minimum amount of contracted labor,
6. Adopt legislation to create a Board of Housing Appeals to override zoning that excludes low and moderate income housing,

7. Create a land development agency to rebuild older communities and help to rebuild new ones,
8. Encourage new town development as a partial answer to the problem of housing,
9. Pay the total cost for the development of public facilities at new town sites,
10. Provide more housing and supportive services in inner cities,
11. Assist communities to eliminate inner city blight,
12. Increase emphasis on preservation and rehabilitation of existing housing/stock,
- 13.. Require loan institutions to recall loans when they are financing conditions encouraging slums,
14. Encourage local authorities to use the property tax as an incentive for improving the physical appearance of neighborhoods,
15. Renew rural communities and develop new communities in rural areas.

Improvement of Local Government
Operations and Institutions

Increase the capability of local governments to perform required services and contribute to the overall physical and social development of the State. This will be accomplished by continuing to provide direct technical and financial aid, increasing the atonomy and self-determination of local governments while encouraging cooperation among local governmental units and between the local governments and the State.

CONTRIBUTING CATEGORIES

Area - Wide Services

1. Identify and find solutions to rural problems on a regional basis,
2. Organize rural development councils along regional lines to study issues relating to social, economic, and environmental problems in their areas.

Local Government Organization
and Structure

1. Establish commissions on community needs and problems,
2. Introduce legislation permitting "home-rule" for every unit of local government which would permit the community to structure local government to meet its own needs and establish its own rate of taxation,
3. Make county boards of assistance advisory rather than administrative.

Municipal Operational
Capability

1. Improve communications with local government and encourage them to make use of State assistance in solving community problems,
2. Provide direct aid to communities,
3. Establish a State Commission on State-Local Fiscal Responsibilities to take an immediate and long range look at the needs of local government in relation to state financial assistance,

6. Provide safeguards for the rural environment,
7. Establish public control over site selection for electric power plants and sub-stations in order to control possible environmental damage from these facilities,
8. Include environmental considerations in the design and construction of highways.

CONTRIBUTING CATEGORIES

	Development, Utilization, and Regulation of Water Resources	
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1. Exert control over water pollution by participating in interstate river basin compacts,
2. Encourage state and local participation in river basin commissions to provide for the coordinated growth and planned development of river basin areas,
3. Promote legislation for protecting and administering a scenic river system,
4. Encourage the development of water treatment plants to control acid mine drainage, purify water, and attract industries needing highest quality water,
5. Continue research on electro-chemical process for treating mine drainage water.

	Development, Utilization, and Regulation of Land Resources	
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1. Preserve a State land development policy to direct commercial and industrial development, preserve agricultural land, encourage new town development, acquire open space and control development around interchanges,
2. Provide low-cost land for industrial development,
3. Continue strip-mine reclamation programs to return land to residential and other uses,
4. Establish land reclamation procedures for mining activities
5. Encourage utilization of smokeless incinerators for the disposal of solid waste,
6. Promote intergovernmental cooperation and funding for economic growth similar to the Appalachian Regional Commission,
7. Examine the existing natural gas shortage in the Commonwealth,
8. Encourage State and local cooperation to insure that adequate farm land is preserved,
9. Prevent or minimize intermixing of residential development with farmland,
10. Prohibit out-of-state land holding corporations in Pennsylvania,
11. Bring state into conformity with federal regulations on highway billboards.

4. Find more equitable and efficient means of sharing revenues with local communities,
5. Work for federal revenue sharing with all cities and states in the form of specific grants for programs.
6. Encourage local governments to purchase materials through the State Department of Property and Supplies to save money through large volume purchasing,
7. Encourage local governments to use surplus state equipment when possible,
8. Relieve counties of the cost of supporting prisoners in State correctional institutions,
9. Provide technical consulting services for the community,
10. Improve the technical and administrative abilities of local government officials and employees,
11. Amend the State Constitution with regard to the salary of county officials,
12. Encourage citizen participation in solving the problems of rural employment, housing, health facilities, and roads,
13. Encourage the adoption of standard building, housing, fire, electrical, and plumbing codes,
14. Broaden the local tax base and the taxing authority of local government,
15. Abolish local nuisance taxes,
16. Establish state and city drawing rights to obtain advance payment from the Federal Reserve of money due them under federal reimbursable grant programs during the year,
17. Seek to establish federal guaranteed loans for States and cities which could lower the interest rates charged,
18. Promote comprehensive community planning as an approach to problem solving,
19. Improve legislation effecting comprehensive community planning

Natural Resource Development and Management

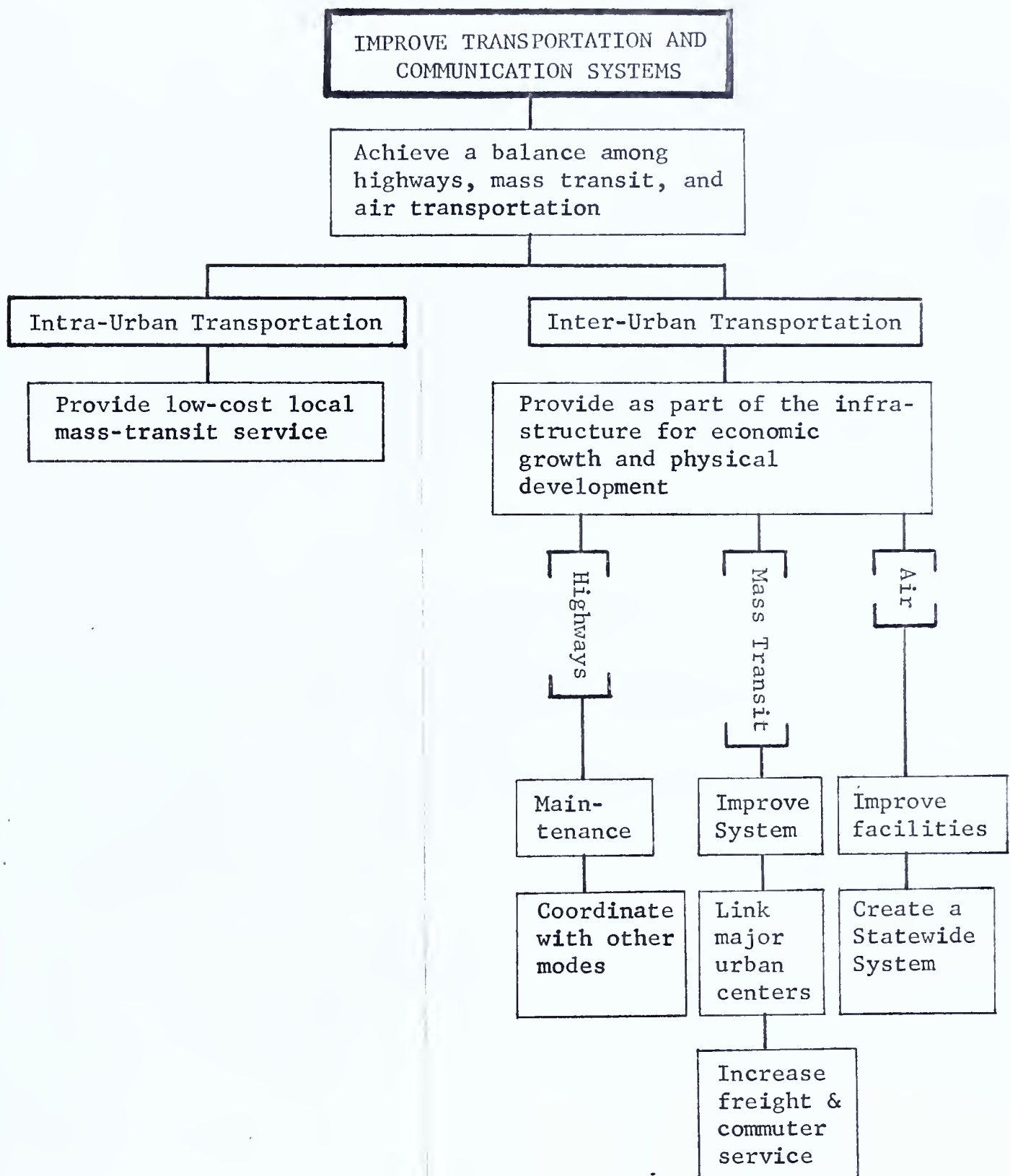
Improve and preserve the natural environment by controlling impacts on the State's ecology through the planned use of resources. It is important that we temper the urgent need for environmental control by considering the social and economic needs of all citizens. This will be accomplished by assisting business and local governments to meet the requirements of stronger environmental protection laws and by strict enforcement of regulations throughout the state:

1. Establish an anti-pollution strike force in the Department of Justice,
2. Create a special pollution court to replace magistrate's and justice's of the peace in hearing pollution cases,
3. Encourage industries to volunteer help in the drive for pollution control,
4. Develop programs to assist industry in financing costs of pollution control,
5. Bring legal action against those industries which refuse to voluntarily control pollution,

Labor Management Relations

Promote better labor management relations by:

1. Providing bargaining power for farmers,
2. Eliminating patronage hiring,
3. Encouraging all state agencies to use merit system to hire employees.



FUNCTIONAL GOAL

Improve Transportation and Communication Systems

Use transportation and communication systems to encourage and direct the economic and physical growth of the Commonwealth. This will be accomplished by emphasizing a balance among highways, mass transit and air facilities so that alternatives to highways as the primary means of transportation will be made more available and acceptable to business and individuals:

1. Develop and encourage rail transit and better mass transit systems around major urban centers,
2. Encourage an integrated transportation system, that is, a system which incorporates various transportation modes to achieve efficiency and economy,
3. Establish highway priorities through the coordination of the Department of Transportation, the Highway Commission, and local planning commissions,
4. Analyze highway designs to determine their effect on the environment.

COMPONENT GOALS

Intra-Urban Transportation

Institute a review of intra-urban transportation needs especially for mass transit. The goal will be to find a way to provide low-cost local mass transit service:

1. Consider SEPTA-type Authorities (Southeastern Pennsylvania Transportation Authority) for other areas of Pennsylvania,
2. Keep commuter rail routes out of Amtrak in order maintain service at lower cost,
3. Study the possibility of providing free mass transportation.

Inter-Urban Transportation

Improve the transportation system in Pennsylvania to provide the necessary infrastructure for economic growth and physical development of the Commonwealth.

CONTRIBUTING CATEGORIES

Highways

1. Study the feasibility of constructing a new U.S. Route 22 from Harrisburg to Pittsburgh with high speed rail facilities built in the medial strip,
2. Consider the construction of a new U.S. Route 220 from Bedford to Williamsport as an aid to improving economic growth in western and central Pennsylvania,

3. Authorize the Department of Transportation to expend funds under the Traffic Operations program to increase capacity and safety,
4. Maintain a \$350 million annual average for highway construction littings.



Mass Transit



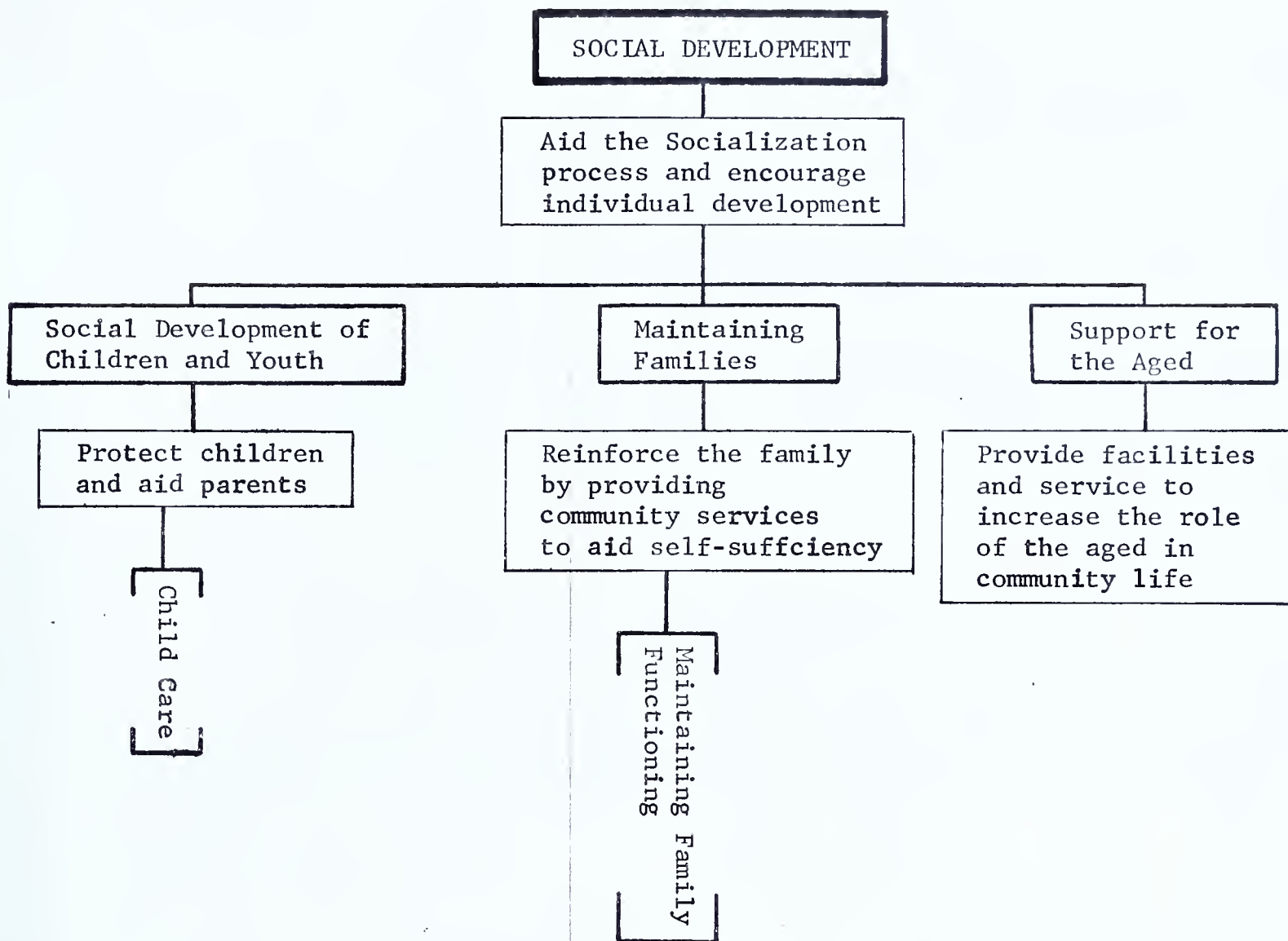
1. Improve service by railroads to major metropolitan areas of the state and to outlying regions,
2. Increase rail passenger service in Pennsylvania,
3. Maintain rail freight service to connect Pennsylvania's manufactureres and cities with seaboard markets,
4. Encourage federally controlled freight rate,
5. Encourage coordination of the Northeast Corridor rail service with connecting rail services for the pooling equipment and joint use of stations and track beds to provide increased frequency of trains with better quality service at reduced prices,
6. Reinstate B.&O. passenger run between Washington D.C. and Chicago via Cumberland, Pittsburgh and Cleveland,
7. Seek to get Erie back into the basic system.



Air Transportation



1. Develop general aviation facilities as a means of encouraging industrial development,
2. Improve the State's airport system so that each county has at least one good general aviation airport,
3. Maintain good airport facilities throughout the state, including trunk, regional, and commuter facilities,
4. Develop the State's potential to provide for a greater volume of heavy transport aircraft, especially at Harrisburg International Airport.



FUNCTIONAL GOAL

Social Development

Provide a system for reinforcing the capacity of adults, children, and families for effective adjustment to society and for minimizing socially aberrant behavior:

1. Eliminate stigma attached to welfare programs,
2. Make the Department of Public Welfare the base for a human service delivery systems,
3. Involve citizens in the determination of human service strategy and programs,
4. Deliver human services at the community level,
5. Purchase services from the private section through community-human-service-boards,
6. Use United Funds and State money to match the federal contribution for Social Service programs.

COMPONENT GOALS

Social Development of Children and Youth

Protect children suffering abuse, neglect, or exploitation by offering parental advice in child rearing and providing substitute parental care for children whose parents are diseased ill working or otherwise absent.

CONTRIBUTING CATEGORY

Child Care

1. Remove child welfare services from county administration,
2. Provide day care, including educational development, health, nutritional and social services, for all families who need or desire such services.

Maintaining Families

Promote family self-sufficiency by reinforcing family functioning of low-income families and others who qualify for services.

CONTRIBUTING CATEGORY

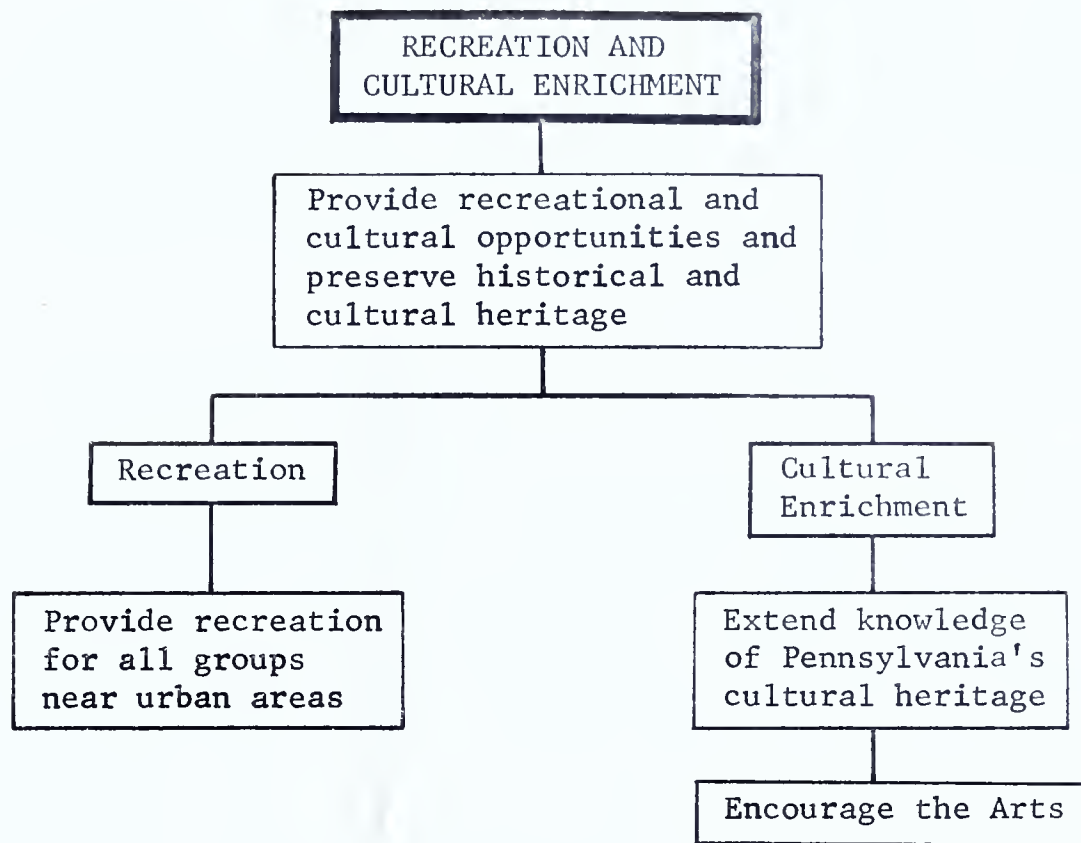
Maintaining Family Functioning

1. Establish a community based, consumer oriented and operated continuism of services to include income maintenance, housing, social services, and medical care,
2. Provide counseling and management services to aid in family relocation.

Support for the Aged

Enable aged persons to achieve or maintain an active role in community life.

1. Restructure and upgrade the Office of Aging in the Department of Public Welfare,
2. Develop a strong, flexible system of public nursing homes, county homes, and hospitals for the aged,
3. Upgrade services provided by nursing homes and nursing care to the elderly,
4. Increase grants to nursing homes,
5. Improve the employment outlook for the rural aged displaced by technology.



FUNCTIONAL GOAL

Recreation and Cultural Enrichment

Make available opportunities for individual and group recreation and cultural growth. This will be accomplished through the provision of year round state recreational opportunities, financial and technical assistance to local units of government with emphasis on those communities located in or near areas of heavy population concentration, and support, preservation and development of Pennsylvania's cultural and historical heritage.

COMPONENT GOALS

Recreation

Maximize recreation opportunities for all Commonwealth citizens by (1) promoting legislation for protecting and administering a scenic river system within the Commonwealth; (2) seeking to change the federal allocation of funds for recreation development to emphasize the need for parks and recreation facilities in and near urban areas; (3) encouraging improved parks and recreation leadership at the local level and; (4) assisting in the development of local park and recreation codes.

Cultural Enrichment

Extend knowledge of Pennsylvania's cultural heritage and promote interest in it by: (1) encouraging the revitalization of the Arts throughout the state and especially in areas where participation in and exposure to the arts did not formally exist; (2) encouraging education in the arts in all public schools; (3) establishing cooperative programs in aesthetic education between school districts and; (3) establishing a summer home for the Philadelphia Orchestra in the Pocono Area.

The typographical error is a slippery thing and sly;
You can hunt till you are dizzy, but it somehow will get by.

Till the forms are off the presses, it is strange how still it
sleeps;
It shrinks down in a corner, and it never stirs or peeps.

That typographical error is too small for human eyes;
Till the ink is on the paper, when it grows to mountain size.

The boss just stares with horror, then he grabs his hair
and groans;
The copy reader drops his head upon his hands and
moans.

The remainder of the issue may be clean as clean can be;
But the typographical error is the only thing they'll see.



